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14 **UNITED STATES DISTRICT COURT**  
15 **DISTRICT OF ARIZONA**

17 US Airways, Inc., a Delaware  
18 Corporation,

18 Plaintiff,

19 v.

20 Don Addington, an individual; John  
21 Bostic, an individual; Mark Burman, an  
22 individual; Afshin Iranpour, an  
23 individual; Roger Velez, an individual;  
24 and Steve Wargocki, an individual, on  
25 behalf of themselves and all other  
26 similarly-situated individuals,

25 and

26 US Airline Pilots Association, an  
27 unincorporated association,

27 Defendants.  
28

Case No. CV-10-1570-PHX-ROS

**PLAINTIFF US AIRWAYS, INC.'S  
OPPOSITION TO DEFENDANT  
USAPA'S RULE 12(b) MOTION TO  
DISMISS**

**Oral Argument Requested**

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1 **I. INTRODUCTION**

2 Plaintiff US Airways, Inc. (“US Airways”) is currently engaged with defendant US  
3 Airline Pilots Association (“USAPA”) in collective bargaining negotiations being  
4 mediated by the National Mediation Board (“NMB”) pursuant to the requirements of the  
5 Railway Labor Act (“RLA”). In these negotiations, US Airways must decide whether to  
6 accept or reject a demand made by USAPA regarding the pilot seniority list. This demand  
7 by USAPA: 1) is in conflict with a seniority arbitration award, which the defendant West  
8 Pilots contend is final and binding, 2) would require US Airways to withdraw its prior  
9 acceptance of that arbitration award, 3) would, according to the West Pilots, constitute a  
10 breach of USAPA’s duty of fair representation (“DFR”) to them, and 4) was previously  
11 found by this Court, after a nine-day jury trial, to be unsupported by any legitimate union  
12 objective and therefore a breach of USAPA’s DFR (in a judgment reversed on ripeness  
13 grounds—not on the merits). If US Airways accepts USAPA’s seniority demand, the West  
14 Pilots have made clear that they will sue US Airways for “facilitat[ing]” or “assist[ing]”  
15 USAPA’s breach of DFR, and US Airways will thus be exposed to tens of millions of  
16 dollars in damages and invalidation of the collective bargaining agreement reached with  
17 USAPA. If US Airways rejects USAPA’s demands, USAPA has made clear that it will  
18 initiate a work stoppage at its “earliest opportunity,” exposing US Airways to hundreds of  
19 millions of dollars in lost revenue and customer goodwill.

20 US Airways thus faces a Hobson’s choice. The only way for US Airways to avoid  
21 an inevitable lawsuit or work stoppage is for the Court to issue a declaratory judgment  
22 now—*before* US Airways is forced to accept or reject USAPA’s seniority demand and  
23 suffer these financial and operational consequences.

24 USAPA has filed a motion to dismiss, principally relying on *Addington v. US*  
25 *Airline Pilots Association*, 606 F.3d 1174 (9th Cir. 2010), which held that the West Pilots’  
26 claim against USAPA for breach of DFR would become ripe only when there was a  
27 ratified collective bargaining agreement on the seniority issue. (Doc. No. 49.) But  
28 *Addington* does not control the issue of ripeness in the current action filed by US Airways.

1 Here, unlike in *Addington* where the West Pilots would only be harmed if US Airways  
2 accepted USAPA's seniority demands, US Airways faces substantial adverse  
3 consequences regardless of how it responds, and has asked for a declaratory judgment  
4 regarding those consequences. Such a claim is ripe even though a claim for current  
5 breach of the corresponding legal obligations is not ripe. Thus, USAPA's motion to  
6 dismiss under Rule 12(b)(1) based on ripeness should be denied.

7 USAPA's motion also makes Rule 12(b)(1) arguments based on the exclusive  
8 arbitral jurisdiction of the System Board of Adjustment, as well as arguments under  
9 Rule 12(b)(6) for failure to state a claim, Rule 12(b)(7) for failure to join a necessary  
10 party, and Rule 12(b)(3) for improper venue. For the reasons set forth below, those  
11 arguments cannot be supported and should be rejected as well.

## 12 **II. STATEMENT OF FACTS**

### 13 **A. The Seniority Dispute.**

14 The origins of this lawsuit date back to 2005, when US Airways merged with  
15 America West Airlines, Inc. ("America West") to form a single airline. (Compl. [Doc.  
16 No. 1] ¶ 26.) At the time, the pre-merger US Airways pilots (the "East Pilots") and the  
17 pre-merger America West pilots (the "West Pilots") were both represented by the Air Line  
18 Pilots Association ("ALPA"). (Mowrey Decl. [Doc. No. 39] ¶ 11.) In connection with  
19 the merger, the East Pilots, the West Pilots, and the merging companies agreed, in a  
20 collectively-bargained Transition Agreement, that the pilot workforces of the two airlines  
21 would be combined. (Compl. ¶ 28; Mowrey Decl. ¶ 14.) However, a dispute arose  
22 between the East and West Pilots as to their relative placement on an integrated pilot  
23 seniority list. (Compl. ¶ 26.)

24 The East Pilots and the West Pilots, represented by separate counsel, arbitrated  
25 their seniority dispute before a neutral arbitrator, George Nicolau. (*Id.* ¶ 28.) Although  
26 US Airways was not a party to that arbitration, it had agreed in the Transition Agreement  
27 to accept the resulting integrated seniority list so long as certain conditions were satisfied.  
28 (*Id.*) The arbitrator issued an award, referred to as the "Nicolau Award," in May 2007.

1 (*Id.*) According to ALPA’s constitution, the results of the arbitration were to be “final and  
2 binding” as between the East Pilots and the West Pilots. (*Id.*) Pursuant to the Transition  
3 Agreement, ALPA presented the integrated seniority list based on the Nicolau Award, and  
4 US Airways was obligated to accept that seniority list. (*Id.*) US Airways did so in  
5 late 2007. (*Id.*)

6 **B. The Formation Of USAPA.**

7 In response to the Nicolau Award, the East Pilots formed a new labor union,  
8 USAPA, whose constitution expressly mandates a “date-of-hire” integrated seniority list  
9 and prohibits implementation of the Nicolau Award. (Compl. ¶ 29.) The East Pilots  
10 significantly outnumber the West Pilots and, as a result, USAPA won an election among  
11 all of the pilots and was certified as the labor union for both the East and West Pilots.  
12 (*Id.*) The West Pilots allege that USAPA was formed solely for the purpose of evading  
13 the obligation to bargain for the Nicolau Award in negotiations with US Airways.  
14 (Addington Defendants’ Answer and Cross-Complaint (“Cross-Compl.”) [Doc. No. 34]  
15 21:16-26.) According to USAPA, the Nicolau Award, which directly conflicts with the  
16 “date-of-hire” seniority mandated by USAPA’s Constitution, grants “super seniority to  
17 more junior West Pilots” at the expense of more senior East Pilots. (Compl. ¶ 29;  
18 Mowrey Decl. ¶ 16.) The West Pilots, by contrast, regard the Nicolau Award as “an  
19 equitable integration of the seniority lists,” and regard “a date-of-hire seniority list as  
20 inequitable.” (Cross-Compl. 2:13-17.)

21 **C. The Addington Lawsuit.**

22 In 2008, US Airways announced that it would be furloughing pilots. Some of the  
23 pilots to be furloughed were West Pilots, who would not have been subject to furlough if a  
24 single collective bargaining agreement (“CBA”) incorporating the Nicolau Award were in  
25 place at the time. The West Pilots brought suit against USAPA in *Addington*, asserting a  
26 claim for breach of USAPA’s DFR based on its refusal to adopt the Nicolau Award in its  
27 negotiations with US Airways for a single CBA that would be applicable to the combined  
28 pilot workforce. The West Pilots’ claim survived a motion to dismiss, and eventually the



1 jury found that USAPA had violated its DFR because it “cast aside the result of an  
2 internal seniority arbitration solely to benefit the East Pilots at the expense of the West  
3 Pilots,” and “failed to prove that any legitimate union objective motivated its acts.” *See*  
4 *Addington*, 2009 U.S. Dist. LEXIS 61724 at \*23-24. The district court further ruled that  
5 “USAPA will be ordered to negotiate in good faith for the implementation of the Nicolau  
6 Award, defending that award in negotiations and presenting it with the single new CBA to  
7 the pilots for ratification vote.” *Id.* at \*86.

8 On appeal, the Ninth Circuit did not reach the merits of the West Pilots’ DFR claim  
9 against USAPA, but instead held that their claim was not ripe. 606 F.3d at 1177. The  
10 Ninth Circuit ruled that “[n]ot until the airline responds to the proposal, the parties  
11 complete negotiations, and the membership ratifies the CBA will *the West Pilots* actually  
12 be affected by USAPA’s seniority proposal—whatever USAPA’s final proposal ultimately  
13 is.” *Id.* at 1180 (emphasis added). The Ninth Circuit also concluded that “withholding  
14 judicial consideration does not work a direct and immediate hardship on *the West Pilots*.”  
15 *Id.* (emphasis added). The Ninth Circuit noted, however, that “[b]y deferring judicial  
16 intervention, we leave USAPA to bargain in good faith pursuant to its DFR, with the  
17 interests of all members—both East and West—in mind, under pain of *an unquestionably*  
18 *ripe DFR suit*, once a contract is ratified.” *Id.* at 1180 n.1 (emphasis added).<sup>1</sup>

19 **D. Events Following The Ninth Circuit’s Decision In *Addington*.**

20 US Airways remained neutral regarding the pilots’ seniority dispute while the  
21 *Addington* case was being litigated. Because USAPA’s seniority proposal was being  
22 challenged in litigation, US Airways did not respond to it. US Airways anticipated that  
23 the *Addington* case would provide clarification—one way or the other—regarding the  
24 legality of entering into an agreement with USAPA for a non-Nicolau seniority list. But,

25 \_\_\_\_\_  
26 <sup>1</sup> The West Pilots also asserted two claims against US Airways for breach of the  
27 Transition Agreement. *See Addington v. US Airline Pilots Ass’n*, 588 F. Supp. 2d 1051,  
28 1063 (D. Ariz. 2008). The district court dismissed those claims because they fell within  
the exclusive arbitral jurisdiction of a System Board of Adjustment. *See Addington*,  
606 F.3d at 1178. The West Pilots did not name US Airways as a co-defendant on their  
DFR claim against USAPA.



1 given the Ninth Circuit’s ruling on ripeness, that clarification was not provided.

2 After the Ninth Circuit issued its opinion, USAPA and the West Pilots both  
3 declared victory, and each insisted that US Airways take its side in the seniority dispute–  
4 or face dire consequences. The West Pilots interpret the Ninth Circuit’s opinion as merely  
5 postponing a decision on their DFR claim and authorizing them to sue USAPA and US  
6 Airways if agreement is reached on a non-Nicolau seniority list. (*See* Compl. ¶ 33.) They  
7 have admitted in representations to this Court that they “will” assert a claim against US  
8 Airways if it agrees to USAPA’s seniority demands (Addington Pilots’ Response In  
9 Opposition to USAPA’s Motion To Drop The Addington Defendants [Doc. No. 48]  
10 at 9:16-23), and their counsel sent US Airways multiple letters threatening to sue US  
11 Airways under the RLA for, *inter alia*, “facilitat[ing]” or “assist[ing]” USAPA’s breach of  
12 DFR if US Airways accepted USAPA’s seniority demands. (Siegel Decl. ¶¶ 2-3; Exs. A  
13 & B.)

14 USAPA, on the other hand, interprets *Addington* as authorizing agreement to a  
15 non-Nicolau seniority list and as specifically allowing it to insist on a strict “date-of-hire”  
16 seniority list. In a signed letter to US Airways’ CEO, USAPA’s President declared that  
17 “[o]ur customers need to know as well that they can expect a legal work stoppage at our  
18 earliest opportunity, absent an industry standard contract” (Hemenway Decl. ¶ 18; Ex. A),  
19 and USAPA contends that date-of-hire principles are “standard” for seniority integration  
20 in merger situations. (*See* Motion at 19:17-19 (citing *Truck Drivers and Helpers, Local*  
21 *Union 568 v. NLRB*, 379 F.2d 137 (D.C. Cir. 1967), for the proposition that “date of hire  
22 is the standard by which all other methods of seniority integration are judged.”))

23 US Airways is currently engaged in ongoing negotiations for a CBA with USAPA  
24 pursuant to Section 6 of the RLA. These negotiations are being mediated by the National  
25 Mediation Board, which has the unfettered authority to release the parties from  
26 negotiations as soon as it determines that agreement cannot be reached, and, following  
27 such a release (and a 30-day “cooling off” period), USAPA will be permitted to engage in  
28 a work stoppage. In the current negotiations, USAPA continues to insist on a non-Nicolau

1 seniority list: “Consistent with its constitutional objective, the current USAPA seniority  
 2 integration proposal provides for a combined list based on date-of-hire, modified with  
 3 [certain] conditions and restrictions.” (Mowrey Decl. ¶ 20.) USAPA has unequivocally  
 4 confirmed that it will never depart from a strict date-of-hire seniority list (*see id.* ¶ 33),  
 5 and therefore it will never propose the Nicolau list.

6 To this point, US Airways has been able to remain neutral in the seniority dispute—  
 7 which is fundamentally a dispute between two groups of pilots, and not a dispute between  
 8 pilots and their employer. But US Airways has a duty under the RLA to respond to  
 9 USAPA’s seniority integration proposal as part of the current negotiations. Accordingly—  
 10 given the continuing legal uncertainty and the express threats by the West Pilots and  
 11 USAPA—US Airways brought this action to seek legal clarification before it takes a  
 12 position in response to USAPA’s proposal. US Airways seeks alternative declaratory  
 13 judgments, in accordance with Federal Rule of Civil Procedure 8(d), establishing, *inter*  
 14 *alia*, that: (i) entry into a CBA with a non-Nicolau seniority list would constitute a  
 15 violation of USAPA’s DFR and US Airways is therefore prohibited from implementing a  
 16 non-Nicolau seniority list; (ii) entry into a CBA with a non-Nicolau seniority list would  
 17 *not* constitute a violation of USAPA’s DFR and US Airways is therefore *not* prohibited  
 18 from implementing a non-Nicolau seniority list; and (iii) whether or not it would be a  
 19 violation of USAPA’s DFR, US Airways cannot be held liable to the West Pilots for  
 20 agreeing to a CBA containing a non-Nicolau seniority list.

### 21 **III. DISCUSSION**

#### 22 **A. USAPA’s Rule 12(b)(1) Motion Should Be Denied Because US Airways’** 23 **Three Claims Are Ripe, And The Court Otherwise Has Federal-** 24 **Question Subject-Matter Jurisdiction.**

25 Given the Hobson’s choice it confronts, US Airways faces an indisputably “real  
 26 and reasonable” apprehension of harm (either from litigation by the West Pilots or a work  
 27 stoppage by USAPA), which makes its lawsuit for declaratory relief ripe. *See Societe de*  
 28 *Conditionnement en Aluminium v. Hunter Eng’g Co., Inc.*, 655 F.2d 938, 944 (9th Cir.  
 1981). The ripeness of US Airways’ lawsuit is unaffected by the facts that the West

1 Pilots' claims for breach of DFR are not yet ripe and that USAPA does not yet have an  
 2 immediate right to engage in a work stoppage. The authorities recognize that where a  
 3 plaintiff has a real and reasonable apprehension of harm, a declaratory judgment action  
 4 can be ripe even when an action for breach of a corresponding legal or contractual  
 5 obligation is not. US Airways is not required to respond to USAPA's seniority demands  
 6 in order to have a ripe request for judicial clarification of its rights and obligations: "The  
 7 rule that a [declaratory judgment] plaintiff must destroy a large building, bet the farm, or  
 8 (as here) risk treble damages and the loss of 80 percent of its business before seeking a  
 9 declaration of its actively contested legal rights finds no support in Article III."

10 *MedImmune, Inc. v. Genentech, Inc.*, 549 U.S. 118, 134 (2007).

11 USAPA asserts that US Airways' suit for declaratory relief is an "end-run" around  
 12 the Ninth Circuit's decision in *Addington*, and argues that this case is not ripe and should  
 13 therefore be dismissed for lack of subject-matter jurisdiction under Rule 12(b)(1).

14 (Motion 2:16-18.) *Addington*, however, did not consider the ripeness of US Airways'  
 15 claims for declaratory relief or the harm that US Airways (which was not a party in  
 16 *Addington*) will inevitably suffer if the Court withholds judicial relief.

17 **1. US Airways' "Real And Reasonable Apprehension" Of Harm**  
 18 **Makes This Case Ripe For Decision.**

19 An action for declaratory judgment is ripe "if the plaintiff has a real and reasonable  
 20 apprehension" of harm. *Societe de Conditionnement en Aluminium*, 655 F.2d at 944.<sup>2</sup>  
 21 Here, US Airways has a present and existing obligation under the RLA to respond to  
 22 USAPA's seniority demands in ongoing, federally-mediated negotiations—and, regardless  
 23 of how it responds, US Airways faces a real and reasonable apprehension of harm from  
 24 either the West Pilots or USAPA.

25 <sup>2</sup> The Supreme Court has more generally described the ripeness standard applicable  
 26 to a declaratory judgment action as follows: "Basically, the question in each case is  
 27 whether the facts alleged, under all the circumstances, show that there is a substantial  
 28 controversy, between parties having adverse legal interests, of sufficient immediacy and  
 reality to warrant the issuance of a declaratory judgment." *MedImmune, Inc. v.*  
*Genentech, Inc.*, 549 U.S. 118, 127 (2007) (quoting *Maryland Casualty Co. v. Pacific*  
*Coal & Oil Co.*, 312 U.S. 270, 273 (1941)).

1 On the one hand, US Airways has a “real and reasonable” apprehension of harm if  
2 it accepts USAPA’s seniority demands because, as described *supra* (5:3-12), the West  
3 Pilots will then sue US Airways for, *inter alia*, facilitating or assisting USAPA’s breach of  
4 its DFR. The risk of such a lawsuit is not idle speculation. The West Pilots have  
5 confirmed in filings with this Court that they will bring such a suit. Indeed, they  
6 previously sued USAPA for refusing to negotiate for the Nicolau Award, and a jury found  
7 that USAPA had breached its DFR. *Addington*, 606 F.3d at 1178. While the Ninth  
8 Circuit reversed on ripeness grounds, it noted that the West Pilots’ DFR claim would be  
9 “unquestionably ripe” once a CBA was ratified. *Id.* at 1180 n.1.<sup>3</sup> The Nicolau Award  
10 resulted from an arbitration that the West Pilots consider to be “final and binding,” and, as  
11 required by the Transition Agreement, US Airways accepted the Nicolau Award after it  
12 was presented by ALPA. The West Pilots consider that to be the end of the matter, and  
13 they will accept nothing less than implementation of the Nicolau Award. Thus, US  
14 Airways has a “real and reasonable” apprehension that if accepts *any* seniority proposal  
15 other than the Nicolau Award, the West Pilots will sue.

16 On the other hand, US Airways has a “real and reasonable” apprehension of harm  
17 if it rejects USAPA’s seniority demands because, as described *supra* (5:13-21), USAPA  
18 has expressly stated that it will engage in a work stoppage at its “earliest opportunity” if it  
19 does not reach agreement on a CBA satisfactory to it.<sup>4</sup> USAPA has confirmed in its  
20 Motion to Dismiss that, consistent with its Constitutional mandate, the Nicolau Award

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21  
22 <sup>3</sup> The West Pilots’ assertion of breach of contract claims against US Airways in  
23 *Addington* lends credibility to their threats of further litigation. *See Teva Pharmaceuticals*  
24 *USA, Inc. v. Novartis Pharmaceuticals Corp.*, 482 F.3d 1330, 1344 (Fed. Cir. 2007)  
25 (“[R]elated litigation involving the same technology and the same parties is relevant in  
26 determining whether a justiciable declaratory judgment controversy exists.”).

27 <sup>4</sup> USAPA argues that “the possibility of a strike is hardly imminent” because  
28 collective bargaining under the RLA can be “almost interminable.” (Motion 12:18-  
13:14.) While no lawful strike can begin until after the National Mediation Board  
determines that an agreement cannot be reached, the Board can make that determination at  
any time. Speculation regarding when it might do so is beside the point. *See Ernst &*  
*Young v. Depositors Economic Protection Corp.*, 45 F.3d 530, 536 (1st Cir. 1995)  
 (“ripeness is not defeated by the existence of a time delay”). What matters is that if US  
Airways rejects USAPA’s seniority demand, the die will be cast.

1 will *never* be acceptable to it. Given these facts, US Airways has a “real and reasonable  
2 apprehension” that USAPA will engage in a work stoppage—a fact which USAPA’s  
3 Motion to Dismiss does not deny. *See Hal Roach Studios, Inc. v. Richard Feiner & Co.,*  
4 *Inc.*, 896 F.2d 1542, 1556 (9th Cir. 1990) (“It is also relevant” to the question of the  
5 likelihood of being sued “that Hal Roach Studios has not indicated to Feiner & Co. that it  
6 will *not* institute an infringement action.”) (emphasis in original).

7 Under these circumstances, a declaratory judgment regarding US Airways’ legal  
8 rights, constraints and obligations in the seniority negotiations is necessary in order to  
9 avoid substantial hardship to US Airways. A work stoppage would force US Airways to  
10 cancel flights, and air travel would be disrupted throughout the country. This would cost  
11 US Airways hundreds of millions of dollars in lost revenue and customer goodwill  
12 (Compl. ¶ 34), and also would cause harm to the general public. *See generally CSX*  
13 *Transp., Inc. v. United Transp. Union*, 86 F.3d 346, 349 (4th Cir. 1996) (“The avoidance  
14 of strikes is crucial to the public interest in maintaining the nation’s transportation  
15 system.”). Conversely, if the West Pilots filed suit, US Airways would, at a minimum, be  
16 required to pay substantial sums in litigation costs and also could be forced to pay tens of  
17 millions of dollars in monetary damages and be subject to an injunction invalidating a  
18 CBA that had taken literally years to negotiate. (Compl. ¶ 34.) US Airways indisputably  
19 has a “real and reasonable apprehension” of these harms and, as such, its declaratory  
20 judgment action is ripe.

21 **2. The Ripeness Of US Airways’ Claims For A Declaratory**  
22 **Judgment Is Not Governed By *Addington*.**

23 *Addington* is the lynchpin of USAPA’s ripeness argument, but it is not controlling  
24 here because it did not consider the harms to US Airways, which was not a party on  
25 appeal, and did not consider the ripeness of claims for declaratory relief. In *Addington*,  
26 the Ninth Circuit held that the West Pilots’ claims for injunctive relief and damages for  
27 *breach* of USAPA’s DFR were not ripe because, until a CBA was ratified, there were  
28 “contingencies that could prevent effectuation of USAPA’s proposal and the

1 accompanying injury.” 606 F.3d at 1179. US Airways, however, faces injuries that are  
2 not dependent on those contingencies. Unlike the West Pilots, US Airways has a present  
3 and existing obligation under the RLA to respond to USAPA’s seniority proposal in the  
4 ongoing, federally-mediated negotiations—and, regardless of how it responds, US Airways  
5 will suffer inevitable and severe consequences unless the Court issues declaratory relief.  
6 Nothing in the Ninth Circuit’s holding in *Addington* suggests that declaratory relief is  
7 unavailable under such circumstances.

8 In fact, Ninth Circuit precedent makes clear that the Declaratory Judgment Act  
9 “permits actual controversies to be settled before they ripen into violations of law or a  
10 breach of contractual duty.” *United Food & Commercial Workers Local Union Nos. 137,*  
11 *etc. v. Food Employers Council, Inc.*, 827 F.2d 519, 524 (9th Cir. 1987) (citation and  
12 internal quotation marks omitted). As long as a party faces a real and reasonable  
13 apprehension of harm, it may seek a declaratory judgment, given that “all declaratory  
14 judgments will be in some sense hypothetical.” *Nat’l Basketball Ass’n v. SDC Basketball*  
15 *Club, Inc.*, 815 F.2d 562, 566 n.2 (9th Cir. 1987) (“NBA”); *see also GTE Directories*  
16 *Publishing Corp. v. Trimmen America, Inc.*, 67 F.3d 1563, 1569 (11th Cir. 1995) (“It is  
17 clear that in some instances a declaratory judgment is proper even though there are future  
18 contingencies that will determine whether a controversy ever actually becomes real.”).

19 In *MedImmune, Inc. v. Genentech, Inc.*, 549 U.S. 118 (2007), for example,  
20 MedImmune sought a declaratory judgment as to the validity of a patent infringement  
21 lawsuit that potentially could be filed against it by Genentech. Genentech’s patent  
22 infringement lawsuit was not ripe at the time because MedImmune was paying royalties to  
23 Genentech for use of the patent: “the continuation of royalty payments makes what would  
24 otherwise be an imminent threat [of lawsuit] *at least remote, if not nonexistent.*” *Id.*  
25 at 128 (emphasis added). Even though Genentech’s patent infringement lawsuit was not  
26 ripe, the Supreme Court held that a declaratory judgment action regarding the validity of  
27 that lawsuit was ripe because MedImmune “was not required, insofar as Article III is  
28 concerned, to break or terminate its 1997 license agreement before seeking a declaratory



1 judgment in federal court that the underlying patent is invalid, unenforceable, or not  
2 infringed.” *Id.* at 137. “The rule that a [declaratory judgment] plaintiff must destroy a  
3 large building, bet the farm, or (as here) risk treble damages and the loss of 80 percent of  
4 its business before seeking a declaration of its actively contested legal rights finds no  
5 support in Article III.” *Id.* at 134.

6 The Ninth Circuit reached a similar conclusion in *NBA*. In that case, the Clippers  
7 justified their move from San Diego to Los Angeles, over the objections of the National  
8 Basketball Association (“NBA”), by asserting that it would be an antitrust violation for  
9 the NBA to impose any fine or sanction on them. When the NBA filed its declaratory  
10 judgment action, the Clippers’ antitrust claim was unripe because the NBA had not yet  
11 imposed any fine or sanction. The Clippers argued that the declaratory judgment action  
12 was unripe for the same reason, but the Ninth Circuit disagreed: the Clippers’ argument  
13 “would force the NBA to impose a fine or sanction on the Clippers before an action [for  
14 declaratory judgment] could accrue. This is the type of Damoclean threat that the  
15 Declaratory Judgment Act is designed to avoid.” 815 F.2d at 566.

16 The result should be the same here. The Ninth Circuit’s decision in *Addington*  
17 makes clear that the West Pilots will have “an unquestionably ripe DFR suit, once a  
18 contract is ratified,” 606 F.3d at 1180 n.1, and the West Pilots have confirmed that they  
19 will bring such a suit against US Airways and USAPA if US Airways agrees to USAPA’s  
20 seniority demands. *MedImmune* and *NBA* indicate that the issue of USAPA’s DFR may  
21 thus be decided in a declaratory judgment action before a CBA is ratified and the West  
22 Pilots’ claim for breach becomes ripe (or USAPA has the right to engage in a work  
23 stoppage) in order to allow US Airways to avoid taking any action that would give rise to  
24 a ripe suit against it. That is what US Airways seeks in Counts I and II of the Complaint,  
25 namely, alternative declaratory judgments regarding whether it would (or would not)  
26 constitute a breach of USAPA’s DFR to enter into a CBA that does not incorporate the  
27 Nicolau Award. (Compl. ¶¶ 39, 48.)

28 In short, US Airways’ acquiescence in, or rejection of, USAPA’s demands for a



1 non-Nicolau seniority list as part of a single CBA is akin to what the Supreme Court  
2 described in *MedImmune* as destroying a building, betting the farm, or risking damages  
3 and the loss of business, or what the Ninth Circuit described in *NBA* as the type of  
4 Damoclean threat that the Declaratory Judgment Act is designed to avoid—it is the very act  
5 which will expose US Airways to inevitable harm. *MedImmune* and *NBA* allow US  
6 Airways’ declaratory judgment claims to be resolved now, so that US Airways can avoid  
7 taking any action that would give rise to a ripe suit against it for breaching its obligations  
8 under the RLA.

9 **3. USAPA’s Other Arguments Against Ripeness Are Unpersuasive.**

10 USAPA argues that the declaratory judgments requested by US Airways are  
11 unnecessary because, according to USAPA, the West Pilots would not prevail in their  
12 lawsuit. (*See* Motion 11:3-4 (stating that US Airways’ request for a declaratory judgment  
13 that it cannot be held liable to the West Pilots “seems hardly necessary.”)) But, of course,  
14 that is not a reason to dismiss US Airways’ claim for declaratory relief; it is a reason for  
15 the Court to issue a declaratory judgment as requested in Counts II or III of the  
16 Complaint. The ripeness of a claim for a declaratory judgment does not depend on the  
17 question of who will prevail in threatened litigation, but only requires that the declaratory  
18 judgment plaintiff have a “real and reasonable apprehension” that “it would *be the subject*  
19 *of* [a legal] action.” *See Hal Roach Studios, Inc.*, 896 F.2d at 1556 (emphasis added).  
20 Indeed, in the usual case, the declaratory judgment plaintiff seeks to establish that a  
21 threatened lawsuit would lack merit. In both *MedImmune* and *NBA*, for example, the  
22 declaratory judgment plaintiffs sought to establish that threatened lawsuits against them  
23 (which were not ripe at the time) would fail. US Airways’ Complaint is no different. US  
24 Airways does not believe it can be held liable to the West Pilots, *see Rakestraw v. United*  
25 *Airlines, Inc.*, 765 F. Supp. 474, 493-94 (N.D. Ill. 1991), *aff’d in part and rev’d in part*,  
26 981 F.2d 1524 (7th Cir. 1992), but it has a ripe claim for a declaratory judgment to that  
27 effect before the West Pilots’ claim against it becomes ripe.<sup>5</sup>

28 <sup>5</sup> The fact that USAPA agrees with US Airways on this point does not lessen the

1 USAPA also argues that US Airways might be able to avoid or mitigate some of  
2 the harms from a work stoppage or lawsuit if it agrees to an indemnification provision  
3 under which “USAPA could agree to assume the risk of damages arising from a particular  
4 seniority integration proposal,” or to “deferred operational integration” to “allow the  
5 opportunity to determine if pilots approved the integration proposal and postpone the  
6 accrual of any damages until any subsequent litigation could be resolved.” (Motion 7:11-  
7 12 & 7:17-19.) US Airways’ acceptance or rejection of such hypothetical proposals is  
8 irrelevant to the ripeness of its claims for declaratory relief. *Cf. MedImmune*, 549 U.S.  
9 at 130 (holding that the Declaratory Judgment Act provides jurisdiction in “situations in  
10 which the plaintiff’s self-avoidance of imminent injury is coerced by threatened  
11 enforcement action”).

12 USAPA’s hypothetical indemnification provision would not diminish the threat of  
13 suit by the West Pilots. US Airways would still have to expend considerable resources to  
14 defend the lawsuit, even if USAPA had the obligation and financial wherewithal to pay all  
15 the monetary damages, and there would still be the possibility that a court could invalidate  
16 a CBA which had taken years to negotiate. *See generally Bernard v. Air Line Pilots*  
17 *Ass’n, Int’l*, 873 F.2d 213 (9th Cir. 1989) (affirming injunction setting aside negotiated  
18 CBA provision that violated union’s DFR). USAPA’s delayed-integration scheme  
19 similarly would not diminish the threat of suit by the West Pilots. More remarkably,  
20 USAPA’s proposal, and a related suggestion to altogether forego a single CBA (*see*  
21 Motion 8:5-11), would further delay or eliminate the integration of US Airways’ pilot  
22

23 West Pilots’ threat of litigation. There are reported decisions recognizing the West Pilots’  
24 legal theories, which makes plausible the West Pilots’ promise to pursue such claims and  
25 subjects US Airways to a real and reasonable apprehension of litigation. *See, e.g., Jones*  
26 *v. Trans World Airlines, Inc.*, 495 F.2d 790, 798-99 (2d Cir. 1974) (“TWA shares the  
27 IAM’s responsibility for the injury suffered by the appellant employees. It was the  
28 immediate cause of their injury. It displaced their names downward on the seniority  
roster. It participated in the negotiation of a seniority agreement that resulted in laying off  
four passenger relations agents in violation of seniority rights accrued under the pre-1970  
contracts. . . . TWA is liable with the union, jointly and severally, for such damages, if  
any, as the appellants may prove on remand.”); *Davenport v. Int’l Bhd. of Teamsters*,  
166 F.3d 356, 364 (D.C. Cir. 1999).

1 workforce, thereby costing US Airways tens of millions of dollars—while US Airways  
2 would have to immediately start paying increased wages and benefits under a new CBA.<sup>6</sup>

3 USAPA argues further that US Airways suffers “zero harm” from the delay in  
4 reaching agreement on a single CBA, and that US Airways’ allegations of harm are  
5 “simply unbelievable given the Company’s posting last quarter of its second highest . . .  
6 profit since the merger.” (Motion 12:8-17 & 12:20-21.) USAPA’s argument is a *non*  
7 *sequitur*. Regardless of whether it posted a profit last quarter, and regardless of the net  
8 financial benefit or detriment from the absence of a single CBA and integrated pilot  
9 workforce, US Airways has a “real and reasonable apprehension” of substantial harm  
10 from a work stoppage or litigation absent the requested declaratory relief.<sup>7</sup>

11 Finally, the authorities USAPA cites in its Motion are distinguishable. USAPA  
12 cites *North American Airlines, Inc. v. International Bhd. of Teamsters*, 2005 U.S. Dist.  
13 LEXIS 4385 at \*43 (S.D.N.Y. 2005), for the proposition that “[i]n the context of an  
14 ongoing labor negotiation[,] [i]t is particularly inappropriate to have courts opine on the  
15 legality of certain proposals by a party to the dispute.” (Motion 10:18-11:2.) The court’s  
16 statement, however, arose out of very different factual circumstances from the instant

17  
18 <sup>6</sup> USAPA’s Motion cites an earnings call in which US Airways’ CEO stated that  
19 integrating the pilot workforce would have a *net* negative effect on US Airways’ financial  
20 situation, but USAPA omits the critical details. Specifically, US Airways stated that it  
would save approximately \$10 million per year in administrative costs as a result of a  
single CBA, but that it would pay more than that in increased wages. (*See* July 30, 2010  
Granath Decl. Ex. D [Doc. No. 19-4] at 9.)

21 <sup>7</sup> US Airways disputes USAPA’s factual assertion that US Airways is suffering no  
22 harm from the absence of a single CBA and integrated pilot work force. Indeed, the  
evidence cited by USAPA does not support its sweeping assertions. US Airways also  
23 disputes USAPA’s assertion that a member of its Board of Directors informed a USAPA  
official that US Airways “was intentionally dragging out negotiations in order to ‘preserve  
24 cash.’” (Motion 12:10-13.) The statement in USAPA’s brief is not an accurate  
description of the cited declaration, which states only that the US Airways director  
allegedly “told me, *in so many words*, that slowing the pace of contract negotiations” was  
25 an example of US Airways’ response to its cash crisis in April 2010. (Davis Decl. [Doc.  
No. 41] ¶ 3 (emphasis added).) In any event, the assertion that US Airways has  
26 intentionally delayed the negotiations is not true. (*See* Hemenway Decl. ¶¶ 5-17.) US  
Airways does not believe that any of these factual disputes are material to the ripeness of  
27 its claims for declaratory relief. However, if the Court were to determine that these facts  
are material, it would be necessary to conduct discovery and an evidentiary hearing on  
28 these matters.

1 case. There, a carrier sought a declaratory judgment as to the legality under the RLA of  
2 unilateral changes in the terms and conditions of employment of union-represented  
3 employees but, at the time it filed its complaint, the carrier “had not adopted a full roster  
4 of unilateral changes as a final and fixed position.” *Id.* at \*36. The court held that “The  
5 abstract question of [the carrier’s] ‘right’ to adopt unilateral changes is not ripe for  
6 consideration in the absence of [the carrier] adopting any particular such changes.” *Id.*  
7 at \*3. Here, however, it is undisputed that, while the ancillary details of its seniority  
8 proposal may change, USAPA’s demand for a non-Nicolau seniority list *will not*.  
9 (Mowrey Decl. ¶ 33.) The ultimate integrated seniority list will either be based on the  
10 Nicolau award (as the West Pilots insist) or it will not (as USAPA insists). There is  
11 nothing speculative about that.

12 The present situation is thus analogous to *NBA*, where the NBA had not imposed  
13 (or even proposed) any specific sanction against the Clippers at the time it filed its action  
14 seeking a declaratory judgment that it had the right to impose sanctions consistent with the  
15 antitrust laws. *See* 815 F.2d at 566. Even though the NBA had not adopted a “final and  
16 fixed position” on sanctions (which is what the district court required in *North American*  
17 *Airlines*), the Ninth Circuit held that the NBA’s claim for declaratory relief was ripe.  
18 *Compare Addington*, 606 F.3d at 1180-81 (noting importance of USAPA’s “final  
19 proposal” for purposes of analyzing the ripeness of the West Pilots’ claims for *breach of*  
20 *DFR*).<sup>8</sup>

21  
22  
23  
24 <sup>8</sup> USAPA’s remaining decisions on this point are likewise distinguishable. *Helco*  
25 *Prod. Co., Inc. v. McNutt*, 137 F.2d 681 (D.C. Cir. 1943), and *Hyatt Int’l Corp. v. Coco*,  
26 302 F.3d 707, 711-12 (7th Cir. 2002), both dealt with the question of whether a fear of a  
27 lawsuit was sufficient to create a ripe claim for declaratory relief. *Helco* held that such  
28 fears were unreasonable where no lawsuit was threatened, and *Hyatt* considered (though it  
did not decide) whether it was unduly speculative that a lawsuit would be brought in the  
specific circumstances presented there. Those decisions have no application in this case,  
where the West Pilots have previously filed suit against USAPA for breach of DFR and  
have confirmed that they will assert claims against US Airways as well if it agrees to  
USAPA’s seniority demands.

1                   **4. US Airways' Request In Count I For A Declaratory Judgment**  
 2                   **Regarding USAPA's Bargaining Duties Under The RLA Is Ripe.**

3                   USAPA's Rule 12(b)(1) motion should be denied as to Count I of the Complaint,  
 4 even if US Airways' request for declaratory relief regarding USAPA's breach of DFR is  
 5 not ripe, because, unlike *Addington*, Count I also raises issues regarding USAPA's  
 6 bargaining obligations under Section 2, First, of the RLA. Section 2, First, requires  
 7 carriers and unions to "exert every reasonable effort to make and maintain agreements"  
 8 regarding rates of pay, rules and working conditions. 45 U.S.C. § 152 (First). In other  
 9 words, it requires the parties to bargain in good faith. It is well-settled that a claim under  
 10 Section 2, First, can be asserted while collective bargaining negotiations are ongoing.  
 11 *See, e.g., Air Line Pilots Ass'n Int'l v. Transamerica Airlines, Inc.*, 817 F.2d 510, 513-14  
 12 (9th Cir. 1987) (federal court has jurisdiction over bad-faith bargaining claim, even if the  
 13 parties are contemporaneously engaged in mediation under the auspices of the NMB). In  
 14 Count I, US Airways alleges, *inter alia*, that, under the circumstances of this case,  
 15 USAPA's continued insistence on a non-Nicolau seniority list would violate its duty under  
 16 Section 2, First. (*See* Compl. ¶¶ 38-40.) That dispute could not be more ripe.

17                   **5. Count I Of US Airways' Complaint Does Not Raise A "Minor**  
 18                   **Dispute."**

19                   USAPA makes one Rule 12(b)(1) argument not based on ripeness: namely, that  
 20 Count I of US Airways' Complaint raises a "minor dispute" within the exclusive  
 21 jurisdiction of the System Board of Adjustment because the Complaint asserts that one of  
 22 the alleged facts, among many, relevant to USAPA's alleged violation of Section 2, First,  
 23 of the RLA is that USAPA's continued insistence on a date-of-hire seniority list "is not in  
 24 accord with the requirements of the Transition Agreement." (Motion 9:2-6.) USAPA is  
 25 wrong.

26                   US Airways is not seeking a declaratory judgment that USAPA is violating the  
 27 Transition Agreement. US Airways is seeking a declaratory judgment that USAPA is  
 28 violating its statutory obligation under Section 2, First, of the RLA to "exert every

1 reasonable effort to make and maintain agreements.” That is a question of an alleged  
 2 statutory violation over which a board of adjustment has no jurisdiction. *See Fennessy v.*  
 3 *Southwest Airlines*, 91 F.3d 1359, 1364 (9th Cir. 1996) (“the Board of Adjustment has no  
 4 jurisdiction over the statutory claim.”). While some of the facts alleged in support of  
 5 Count I implicate or relate to the Transition Agreement (*see, e.g.*, Compl. ¶ 40),<sup>9</sup> this  
 6 Court’s jurisdiction to adjudicate an alleged violation of a federal statute is not defeated  
 7 by incidental “references” to a CBA. *See, e.g., Carmona v. Southwest Airlines Co.*,  
 8 536 F.3d 344, 349-50 (5th Cir. 2008) (holding that court had jurisdiction “[e]ven though a  
 9 court would have to *refer* to the CBA,” where “interpretation of the CBA” was not  
 10 required to resolve the claim) (emphasis in original). Rather, a claim presents a “minor  
 11 dispute” within the exclusive jurisdiction of the Board of Adjustment only if the claim is  
 12 dependent on an interpretation of the CBA. *Id.* That is not the case here. Even if USAPA  
 13 has the contractual right under the Transition Agreement to abandon the “final and  
 14 binding” Nicolau Award after it was presented to and accepted by US Airways (as  
 15 required by the Transition Agreement), that does not mean USAPA’s alleged conduct in  
 16 this case could never constitute a violation of Section 2, First.

17 **B. USAPA’s Rule 12(b)(6) Motion Should Be Denied Because US Airways**  
 18 **Adequately Alleges Alternative Claims For Declaratory Judgments**  
 19 **Which Can And Should Be Issued By This Court.**

20 **1. US Airways Adequately Alleges A Claim For Declaratory**  
 21 **Judgment Regarding USAPA’s Duties Under Section 2, First, Of**  
 22 **The RLA.**

23 The crux of USAPA’s challenge to US Airways’ request in Count I for a  
 24 declaratory judgment under Section 2, First, of the RLA is that hard bargaining is not bad-  
 25 faith bargaining. (Motion 18:9-19:8.) That is true as far as it goes. But US Airways’  
 26 claim is not based solely on the fact that USAPA will not modify its position on the  
 27 seniority issue. It is based on USAPA’s knowledge of the following alleged facts: “the  
 28 seniority arbitration before Arbitrator Nicolau was conducted between the East Pilots and

<sup>9</sup> The factual allegations in support of the Section 2, First, component of Count I of US Airways’ Complaint are described in more detail in Section III.B.1, *infra*.



1 West Pilots, represented by their own counsel, as a ‘final and binding’ arbitration under  
 2 the ALPA constitution; the Transition Agreement signed by the East Pilots, the West  
 3 Pilots, ALPA, and pre-merger US Airways, Inc. and America West Airlines, Inc. required  
 4 ALPA to present and US Airways to accept the Nicolau Award; such tendering and  
 5 acceptance of the Nicolau Award has occurred in accordance with the terms of the  
 6 Transition Agreement; and the West Pilots, through counsel, continue to assert that they  
 7 are not being fairly represented by USAPA and, as set forth in Paragraph 33, have advised  
 8 that they will initiate litigation once again if agreement is reached between USAPA and  
 9 US Airways on an integrated seniority list that does not incorporate the Nicolau Award.”  
 10 (Compl. ¶ 40.)

11 These alleged facts support a conclusion that USAPA has abandoned a previously-  
 12 negotiated solution to the seniority-integration issue, and in its place has chosen a course  
 13 that will lead to further litigation by the West Pilots, the possibility of liability for US  
 14 Airways, delay in negotiating a single CBA, and potential invalidation of that CBA once  
 15 ratified. In these unique circumstances,<sup>10</sup> US Airways has adequately alleged a claim  
 16 seeking a declaratory judgment that USAPA’s continued insistence on a non-Nicolau  
 17 seniority list would constitute a failure to “exert every reasonable effort to make and  
 18 maintain agreements” in violation of Section 2, First, of the RLA.

19 Accordingly, USAPA’s Rule 12(b)(6) motion should be denied.<sup>11</sup>

20 **2. US Airways Adequately Alleges Claims For Declaratory**  
 21 **Judgment Regarding The Validity Of A Potential Claim By The**  
 22 **West Pilots For Breach Of USAPA’s DFR.**

23 In its Rule 12(b)(6) motion, USAPA argues that US Airways has not stated a claim

24 <sup>10</sup> USAPA cites various cases to the effect that a date-of-hire seniority proposal is  
 25 facially valid (*see* Motion 19:9-22), but none involve situations where there was a prior  
 26 finding (vacated or not) that the union’s motivation in making a proposal lacked “any  
 27 legitimate union objective.” (*See Addington v. US Airline Pilots Ass’n*, 2009 U.S. Dist.  
 28 LEXIS 61724 at \*23-24 (D. Ariz. July 17, 2009); Compl. ¶ 30.)

<sup>11</sup> Although US Airways has an obligation under the RLA to respond to USAPA’s  
 bargaining proposals, seeking a declaratory judgment before it does so in no way  
 constitutes “unclean hands” (Motion 20:7-15)—particularly where, as here, US Airways is  
 seeking to obtain judicial clarification of its rights and obligations for the purpose of  
 making such a response.



1 “for Violation of the Duty of Fair Representation.” (Motion 20:16.) Once again, USAPA  
2 is wrong.

3 Count I of the Complaint alleges that entry into a CBA which does not incorporate  
4 the Nicolau Award would constitute a breach of USAPA’s DFR to the West Pilots, and  
5 “therefore US Airways is prohibited from accepting or implementing a non-Nicolau  
6 seniority list.” (See Compl. ¶ 39.) And, in the alternative, Count II of the Complaint  
7 alleges that entry into a CBA which does not incorporate the Nicolau Award would *not* be  
8 a breach of USAPA’s DFR to the West Pilots, and therefore US Airways is *not* prohibited  
9 from accepting or implementing a non-Nicolau seniority list. (*Id.* ¶ 48.)

10 The West Pilots have, during the trial in *Addington*, previously presented facts in  
11 support of the DFR claim alleged in Count I of the Complaint. Those facts are  
12 summarized in paragraphs 30 and 40 of the Complaint (alleging, *inter alia*, that the court  
13 in *Addington*, after a jury trial, concluded that USAPA ““cast aside the result of an internal  
14 seniority arbitration solely to benefit East Pilots at the expense of West Pilots,”” and  
15 ““failed to prove that any legitimate union objective motivated its acts.””). (Compl. ¶ 30  
16 (quoting *Addington*, 2009 U.S. Dist. LEXIS 61724 at \*23-24).) While that court decision  
17 has since been reversed on ripeness grounds, the Complaint allegations are sufficient to  
18 state a claim in this lawsuit. Moreover, as discussed in detail above, a party may assert a  
19 claim for declaratory judgment before there has been a ripened violation of a duty. *See,*  
20 *e.g., MedImmune*, 549 U.S. at 134.

21 USAPA also argues that the West Pilots’ threatened litigation against USAPA is  
22 “doomed” because the Ninth Circuit decision in *Addington* allegedly “left no room to  
23 doubt that the mere fact that Nicolau is not included in a new contract would not, per se,  
24 state a DFR claim.” (Motion 22:5-19.) *Addington*, however, expressly declined to decide  
25 that “thorny question.” 606 F.3d at 1181 n.3.

26 Finally, USAPA argues that even if USAPA is liable to the West Pilots, US  
27 Airways cannot be held liable. (Motion 22:20-24:1.) That is precisely the declaratory  
28 judgment sought in Count III of the Complaint. Absent such a declaratory judgment,

1 however, US Airways remains subject to the West Pilots' suit. And, in light of the prior  
2 findings by a court that USAPA "failed to prove that any legitimate union objective  
3 motivated its acts," US Airways has a real and reasonable apprehension of such a suit if it  
4 were to agree to USAPA's seniority demands. (*See* cases discussed in footnote 5, *supra*.)

5 **3. None Of The "Prudential Concerns" That Lead Courts To**  
6 **Abstain From Issuing Declaratory Judgments Is Present In This**  
7 **Case.**

8 USAPA notes that the Court has discretion to decline to entertain an otherwise-ripe  
9 action under the Declaratory Judgment Act, but fails to discuss the factors that govern the  
10 exercise of that discretion. "The *Brillhart* factors remain the philosophic touchstone for  
11 the district court. The district court should avoid needless determination of state law  
12 issues; it should discourage litigants from filing declaratory actions as a means of forum  
13 shopping; and it should avoid duplicative litigation." *Gov't Emps. Ins. Co. v. Dizol*,  
14 133 F.3d 1220, 1225 (9th Cir. 1998) (citing *Brillhart v. Excess Ins. Co. of America*,  
316 U.S. 491 (1942)). None of those factors is present here.

15 US Airways seeks a declaratory judgment regarding its rights and obligations, and  
16 the validity of potential claims by the West Pilots, under the RLA. This case does not  
17 raise any concerns about determinations of state law—needless or otherwise. The other  
18 two *Brillhart* factors involve declaratory judgment actions filed in anticipation of, or in  
19 response to, the filing of an underlying coercive action. *See Dizol*, 133 F.3d at 1225  
20 ("federal courts should generally decline to entertain reactive declaratory actions."); *IBM*  
21 *Corp. v. Bajorek*, 191 F.3d 1033, 1037 (9th Cir. 1999) (discussing "whether a district  
22 court must exercise its discretion to dismiss a declaratory judgment action, even though  
23 earlier filed, where the substantive action anticipated by the declaratory judgment action is  
24 pending."). Those concerns are not present in this case because the West Pilots' claims  
25 for breach of USAPA's DFR are not ripe and because there is no pending action in which  
26 the West Pilots seek to hold US Airways liable for agreeing to USAPA's seniority  
27 proposal. Since none of the *Brillhart* factors justifies dismissal, the Court should retain  
28 jurisdiction over this case. USAPA's arguments to the contrary are unpersuasive.

1           *First*, USAPA argues, incorrectly, that *Addington* is a related pending case better  
2 suited to decide the issues raised in US Airways' Complaint. (Motion 14:4-19.) US  
3 Airways is not a party in *Addington*, and, thus, that case cannot determine US Airways'  
4 rights and obligations. At any rate, final judgment has been issued in the *Addington* case.  
5 As discussed in greater detail in US Airways' opposition to USAPA's motion to stay  
6 (Doc. No. 31), the filing of a petition for a writ of certiorari in *Addington* does not even  
7 justify a stay of this action—let alone a dismissal.

8           *Second*, USAPA argues that this action should be dismissed because it would  
9 “serve no useful purpose.” (Motion 14:20-16:6.) This action, however, would serve a  
10 very useful purpose: to prevent US Airways from suffering substantial harm, real and  
11 reasonably apprehended, from either a work stoppage or a lawsuit by the West Pilots.  
12 USAPA argues that Counts I and II are not useful because they revisit the Ninth Circuit's  
13 decision in *Addington*. (Motion 15:5-19.) But *Addington*'s holding was limited to the  
14 ripeness of the West Pilots' claims against USAPA for breach of DFR. It did not consider  
15 US Airways' rights and obligations—on the merits or otherwise.

16           *Third*, USAPA notes that the parties “have yet to bargain over seniority.” (Motion  
17 16:7-22.) All “bargain[ing]” means in this context, however, is that US Airways either  
18 accepts or rejects USAPA's proposal for a non-Nicolau seniority list—there is nothing else  
19 for US Airways to negotiate. No amount of bargaining will change the facts, as  
20 confirmed in USAPA's Motion to Dismiss, that USAPA is inalterably opposed to  
21 implementation of the Nicolau Award, that USAPA's Constitution prohibits any seniority  
22 list that is not strictly based on date-of-hire, and that the West Pilots will sue US Airways  
23 if it agrees to any non-Nicolau seniority list. US Airways brought this suit precisely to  
24 seek judicial clarification regarding its rights and obligations under the RLA with respect  
25 to its response to USAPA's seniority proposal.

26           *Fourth*, USAPA asserts in cursory fashion that Count I of the Complaint  
27 constitutes a violation of various provisions of the RLA. None of USAPA's arguments  
28 has merit. Seeking a declaratory judgment regarding the lawfulness of USAPA's

1 seniority proposal does not: (i) “effectively retaliate[]” against the pilots’ decision to  
2 unionize; (ii) violate US Airways’ duty to “treat” only with USAPA; or (iii) interfere with  
3 internal union governance. (Motion 17:1-14.) US Airways does not challenge the pilots’  
4 decision to be represented by USAPA; it merely seeks clarification regarding the  
5 lawfulness of one of USAPA’s bargaining proposals in the context of indisputably-unique  
6 circumstances. US Airways is not “treating,” i.e., bargaining, with the West Pilots by  
7 litigating this case. *See generally Virginian Ry. Co. v. System Federation No. 40*,  
8 300 U.S. 515, 549 (1937); US Airways, Inc.’s Opposition To Defendant USAPA’s  
9 Motion To Drop The *Addington* Defendants (Doc. No. 60) at 7:18-8:12 (responding to  
10 USAPA’s argument in greater detail). And, this case has nothing to do with USAPA’s  
11 internal union governance; it is based entirely on USAPA’s seniority proposal and  
12 threatened legal action by the West Pilots if US Airways were to agree to that proposal.

13 *Finally*, declaratory relief would not impermissibly “dictat[e] a substantive term of  
14 a collective bargaining agreement.” (Motion 17:7-9.) *H. K. Porter Co., Inc. v. NLRB*,  
15 397 U.S. 99, 108 (1970), on which USAPA relies, stands for the unremarkable proposition  
16 that it is not bad-faith bargaining to insist on one’s proposals and, therefore, the parties  
17 cannot be compelled to reach an agreement. The dues check-off proposal at issue in that  
18 case, however, was indisputably lawful. Nothing in *H. K. Porter* suggests that a party can  
19 similarly insist on an unlawful proposal, or that a party cannot be forbidden from doing  
20 so. To the contrary, the court’s power to adjudicate claims alleging a breach of a union’s  
21 DFR necessarily and permissibly can limit the range of terms to which the parties may  
22 agree. *See, e.g., Bernard*, 873 F.2d 213 (affirming injunction setting aside negotiated  
23 provision that violated union’s statutory DFR, and ordering the parties to agree to another  
24 term).

25 **C. USAPA’s Rule 12(b)(7) Motion Should Be Denied Because The East**  
26 **Pilots Are Not Necessary Parties.**

27 USAPA has filed a Rule 21 motion claiming the West Pilots are improper parties  
28 (Doc. No. 35), but argues here that if the West Pilots are proper parties, then the East

1 Pilots must be necessary parties. (Motion 25:22.) USAPA is wrong on both counts. The  
2 West Pilots are necessary parties, but the East Pilots are not.

3 Before dismissing a case pursuant to Rule 12(b)(7) , “a court must determine  
4 whether an absent party should be joined as a ‘necessary party’” under Rule 19. *Virginia*  
5 *Surety Co. v. Northrop Grumman Corp.*, 144 F.3d 1243, 1247 (9th Cir. 1998) (citation  
6 omitted); *see also Disabled Rights Action Committee v. Las Vegas Events, Inc.*,  
7 375 F.3d 861, 879 (9th Cir. 2004) (discussing Rule 19 requirements).

8 The East Pilots are not necessary parties. US Airways seeks three alternative  
9 declaratory judgments regarding the validity of *the West Pilots’* claims for breach of DFR  
10 against USAPA and US Airways. (Compl. ¶ 35.) The East Pilots have not threatened to  
11 sue US Airways. Moreover, it is clear the West Pilots can pursue their claims without  
12 suing the East Pilots—just like they did in the previous *Addington* litigation, where the East  
13 Pilots were not a party. USAPA notes that, in separate litigation, the East Pilots have sued  
14 USAPA and ALPA. (Motion 24:6-14.) As USAPA’s own argument indicates, however,  
15 the two sets of claims have proceeded separately for years—with the West Pilots’ claims  
16 heard in *Addington* and the East Pilots’ claims heard in *Breeger* and *Naugler*. USAPA  
17 suggests no reason why they should be combined now, and its Rule 12(b)(7) motion  
18 should therefore be denied.

19 **D. USAPA’s Rule 12(b)(3) Motion Should Be Denied Because Venue In**  
20 **The District Of Arizona Is Proper.**

21 USAPA moves to dismiss US Airways’ Complaint for improper venue pursuant to  
22 Rule 12(b)(3). “Rule 12(b)(3) is limited to the defense of *improper* venue. A motion  
23 under Rule 12(b) cannot be utilized to seek transfer to a more convenient forum under  
24 28 USC § 1404(a) or dismissal under forum non conveniens.” Schwarzer, Tashima, &  
25 Wagstaffe, Fed. Civ. Proc. Before Trial § 9:131 (The Rutter Guide). Thus, USAPA’s  
26 argument that the District of Columbia “would be a more appropriate venue” is wide of  
27 the mark. (Motion 25:6-18.) Because Arizona is a proper venue, USAPA’s motion must  
28 be denied.

1 Venue in federal-question cases is governed by 28 U.S.C. § 1391(b). If the  
2 requirements of Section 1391(b) are met, then venue is proper. As relevant here,  
3 Section 1391(b) authorizes venue in any district in which a “substantial part of the events  
4 or omissions” on which the claim is based occurred. The West Pilots’ threats of litigation  
5 against US Airways were made in this District. (See Siegel Decl. ¶¶ 2-3; Exs. A & B.)  
6 The West Pilots’ prior litigation against US Airways and USAPA was pursued in this  
7 District. US Airways and the named West Pilots all reside in this District. Thus, Arizona  
8 is clearly a proper venue for this dispute.

9 **IV. CONCLUSION**

10 For all of the foregoing reasons, plaintiff US Airways respectfully requests that  
11 USAPA’s Rule 12 motion be denied in its entirety.

12 Dated: October 21, 2010.

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**CERTIFICATE OF SERVICE**

I hereby certify that on October 21, 2010, the foregoing document was electronically transmitted to the United States District Court Clerk's Office using the CM/ECF System for filing and transmittal.

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/s/ Robert A. Siegel

Robert A. Siegel

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