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7 **IN THE UNITED STATES DISTRICT COURT**
8 **FOR THE DISTRICT OF ARIZONA**

9
10 DON ADDINGTON, *et al.*;
11 Plaintiffs,
12 vs.
13 US AIRLINE PILOTS ASSOCIATION, and
US AIRWAYS, INC.,
14 Defendants.

CASE NO. 2:08-CV-1633-NVW
RESPONSE IN OPPOSITION TO
US AIRWAYS' MOTION TO
DISMISS (doc. 30)

15
16 Plaintiffs ADDINGTON, BOSTIC, BURMAN, IRANPOUR, VELEZ, and
17 WARGOCKI file this *Response In Opposition To US Airways' Motion To Dismiss (doc.*
18 *30)*, which is directed only at Counts One and Two. The Court should deny this motion
19 because Plaintiffs have pleaded a valid hybrid action. US Airways makes a circular
20 argument that a plaintiff must engage in futile procedures in order to be excused from
21 exhausting futile procedures. Surely, in cases such as this, where the naked hostility and
22 deliberate indifference to minority members of a union are so extreme, the Court has
23 jurisdiction and Plaintiffs are excused from exhausting futile grievance procedures.

24 This Response is supported by the Memorandum of Points and Authorities that
25 follows.

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1 MEMORANDUM OF POINTS AND AUTHORITIES

2 **I. OVERVIEW**

3 This is a seniority dispute between two groups of airline pilots (West Pilots and
4 East Pilots) arising from the merger of US Airways and America West. At the time of
5 the merger, the two airlines and the two pilot groups specifically agreed that none of the
6 approximately 1,700 East Pilots then on furlough would displace any West Pilot then
7 actively flying.¹ These parties also agreed to cooperate to combine the two pilot groups
8 by creating a single integrated pilot seniority list. Until this transition is completed, each
9 group of pilots works under a different collective bargaining agreement (“CBA”). The
10 West Pilots’ CBA (the “2004 CBA”) provides better wages than the East Pilots CBA.

11 The West Pilots, although fewer in number, had a recognized right to a fair and
12 equitable seniority integration. The East Pilots asserted that they had a right to integrate
13 by a date-of-hire method that would have placed the 1,700 East Pilots on furlough ahead
14 of a substantial number of West Pilots who were on active (working) status. The airline
15 entities left seniority integration to the pilots, subject to a few conditions—one of which
16 was that pilots then on furlough could not bump or displace any active pilot.

17 The pilot groups submitted this dispute to what they agreed would be final and
18 binding arbitration. The arbitration created an integrated seniority list. This list placed
19 all working pilots ahead of the pilots on furlough. US Airways accepted this integrated
20 seniority list and reaffirmed its promise to implement it. The East Pilots, however,
21 breached their duty to accept this list. Instead, they obstructed its implementation.

22 Indeed, to better obstruct implementation of the arbitration seniority list, the East
23 Pilots established a new union, Defendant USAPA, and had this union challenge the
24 representation status of the Air Line Pilots Association, International (“ALPA”). The
25

26 ¹ A pilot on furlough status has no job but retains a limited right to be recalled to
27 work by the airline.

1 East Pilots now seek to misuse their majority status within USAPA to impose the date-of-
2 hire seniority scheme that was rejected as unfair and inequitable by the arbitrator.

3 In the years following the merger, the Company offered recall to all East Pilots on
4 furlough. More than 800 of these pilots accepted recall. The Company also hired
5 approximately 100 new East Pilots. At the same time, it hired only a handful of new
6 West Pilots. The Company is now reducing service and intends to furlough 300 pilots.
7 Regardless that the West Pilot group is one third the size of the East Pilot group, the
8 Company plans to furlough substantially more West Pilots than East Pilots. These
9 numbers show that, contrary to the agreement that furloughed East Pilots would not
10 displace premerger West Pilots, the Company is furloughing well over 100 premerger
11 West Pilots while retaining more than 800 formerly furloughed East Pilots on active
12 status.

13 Plaintiffs seek to enjoin the Company from furloughing any premerger West Pilot,
14 until and unless it has first furloughed every East Pilots who was either on furlough or not
15 yet hired at the time of the merger. It is futile for Plaintiffs to seek this relief from a
16 System Board. Any System Board would be comprised of members appointed by the
17 Company and USAPA. The Company will appoint members who will deny relief so that
18 the Company can preferentially furlough the more expensive West Pilots. USAPA will
19 appoint members who will deny relief because, in violation of its DFR, USAPA is
20 improperly hostile to the arbitration seniority list. Because the Company and USAPA
21 representatives will agree to deny relief, no neutral arbitrator will sit on the Board.

22 Ultimately, Plaintiffs seek an order directing the Company and USAPA to
23 negotiate a CBA that would implement the arbitration integrated seniority list. The
24 System Board would not have jurisdiction to grant this relief against either Defendant.

25 **II. STANDARD OF DECISION**

26 The Court must determine whether, “assuming all facts and inferences in favor of
27 the nonmoving party, it appears beyond doubt that [Plaintiffs] can prove no set of facts to
28

1 support [their] claims.” *Libas Ltd. v. Carillo*, 329 F.3d 1128, 1130 (9th Cir. 2003). The
2 Court should consider documents that were referenced to in the Complaint and attached
3 thereto because these are “central” to the claims and US Airways did not question their
4 authenticity. *See Marder v. Lopez*, 450 F.3d 445, 448 (9th Cir. 2006). The Court should
5 “assume that [the] contents [of these documents] are true for purposes of a motion to
6 dismiss under Rule 12(b)(6).” *United States v. Ritchie*, 342 F.3d 903, 908 (9th Cir.
7 2003). “[W]here the courts are called upon to fulfill their role as the primary guardians
8 of the duty of fair representation, complaints should be construed to avoid dismissals and
9 the plaintiff at the very least should be given the opportunity to file supplemental
10 pleadings....” *Czosek v. O’Mara*, 397 U.S. 25, 27 (1970) (applying RLA).

11 The United States Supreme Court has thus made clear that this Court should take
12 great care to avoid summarily dismissing this case. Instead, the Court should construe
13 the Complaint in favor of Plaintiffs and give them every opportunity to provide the Court
14 with additional information, if necessary, to support their claims.

15 Moreover, Plaintiffs demonstrate that other courts faced with similar disputes have
16 granted the precise relief that Plaintiffs seek here. This Court should find, therefore, that
17 it has both subject matter jurisdiction and authority to grant the relief requested.

18 **III. FACTUAL BACKGROUND**

19 **A. General Allegations**

20 In September 2005, America West, US Airways, and their pilots entered into the
21 Transition Agreement (“TA”) (doc. 1-3), a multilateral contract. *Compl.*, ¶ 27 (doc. 1-1).
22 Between the pilots, the TA was an ordinary commercial contract. *Id.* at ¶ 29. Between
23 the pilots and the airlines, it modified the respective CBAs. *Id.* at ¶¶ 30, 31. The TA
24 established procedures by which the Company and the two pilot groups would integrate
25 the pilots’ seniority lists. *Id.* at ¶ 34(k)-(m). The TA states, that “the Airline Parties will
26 accept such integrated seniority list ... [so long as] ... furloughed pilots may not
27
28

1 bump/displace active pilots.” TA at § IV.A. The TA also states that the Company must
2 recall all furloughed East Pilots before it may hire any new pilots. *Compl.* at ¶ 34(b); *see*
3 TA § II.B.6. Finally, the TA states “that the single integrated seniority list ... would be
4 created in accordance with ALPA Merger Policy.” *Compl.* at ¶ 34(l), (m). ALPA
5 Merger Policy (doc. 1-4) is a written set of policies and procedures created by the union
6 then representing both groups of pilots. *See id.* at ¶¶ 35, 36.

7 In accordance with ALPA Merger Policy, the pilots underwent binding arbitration
8 before George Nicolau to create an integrated seniority list. *Id.* at ¶ 41. On May 3, 2007,
9 Mr. Nicolau announced the arbitration result in a written Opinion and Award (“Award”)
10 (doc. 1-7). *Id.* at ¶ 46. The Award states that the arbitration applied “the fair and
11 equitable standard [of ALPA Merger Policy], ... [which] does not rank its stated criteria
12 in any particular order.” *Award.* at 25. The Award explained:

13 [T]he totality of premerger career expectations weighs in favor of **active**
14 **pilots** as of the date of the announcement. When one considers the number
15 and length of furloughs on the US Airways side and the dim prospects the
16 airline faced and compares it to the lack of furloughs on the America West
side, ... **merging active pilots with furloughees**, despite the length of
service of some of the latter, is **not** at all fair or equitable under any of the
stated criteria.

17 *Id.* at 28 (emphasis added). The Award, therefore, placed all 1,751 East Pilots on
18 furlough below the most junior West Pilot. *Id.* (addendum at 26 & 36).

19 The East Pilots, although bound to do so, refused to treat the Award as “final and
20 binding.” *Compl.* at ¶ 40(a). Ultimately, they created USAPA in furtherance of
21 “evading ... obligations to treat the [Award] as final, binding, fair and equitable.” *Id.* at
22 ¶ 57(a)-(c); *see also id.* at ¶¶ 58, 59(a). USAPA favors the East Pilot majority and gives
23 no consideration to the interests of the West Pilot minority. *Id.* at ¶ 59(b), (c). Moreover,
24 in its campaign to become the NMB certified bargaining representative, USAPA
25 promised that it would disregard the interests of the West Pilot minority in any
26 negotiations with the Company. *Id.* at ¶ 62.

1 The Company agreed to “accept” the Award. TA at § IV.A. It did so in
2 December 2008. *Id.* at ¶ 89 (incorrectly stating “November”). The Company agreed to
3 negotiate in good faith to implement the Award. *Id.* at ¶ 90. It failed to do so.

4 **B. The Complaint Has Three Counts.**

5 Count One claims that the Company is furloughing out of order. It alleges that the
6 Company: (1) hired 100 new East Pilots after the merger; (2) is furloughing a total of 300
7 pilots; and (3) is furloughing one or more Plaintiffs. *Id.* at ¶¶ 76, 79, 80. The Company
8 was not allowed to hire any new pilots before it had offered recall to all furloughed East
9 Pilots. *Id.* at ¶ 34(b). With 100 new East Pilots, all furloughed East Pilots offered recall,
10 and an expanded roster of active East Pilots, *see id.* at ¶ 78, the Company has hundreds of
11 pilots who are lower in seniority than the most junior premerger West Pilot. The
12 Company, therefore, must pass over hundreds of less senior East Pilots to furlough a
13 premerger West Pilots. *See id.* at ¶ 83. Count Two claims that the Company must
14 “negotiate with USAPA in good faith to ... implement the [Award].” *Id.* at 90. “[S]ince
15 June 2008, Defendant US Airways and USAPA have been negotiating” with other goals.
16 *Id.* at ¶¶ 64, 65. This is a breach of the contract duty to negotiate in good faith. *Id.* at
17 ¶ 91. Count Three claims that USAPA violated the DFR. It is discussed in Plaintiffs’
18 *Response in Opposition to US Airline Pilots Association’s (USAPA’s) Motion to Dismiss*
19 *or in the Alternative, for Summary Judgment, Under Rules 12 And 56* (doc. 35).

20 **IV. LEGAL ARGUMENT**

21 The Ninth Circuit uses “hybrid claim” when addressing jurisdiction and “futility
22 exception” when addressing excuse from exhausting administrative remedy:

23 For jurisdictional analysis, Croston's **hybrid claim** for breach of the
24 collective bargaining agreement depends ultimately upon his claim against
25 the union for unfair representation. * * * If the employee does not have a
26 triable claim against the union, then all that remains is one against the
27 employer. In that event, the **futility exception** does not apply and the RLA
28 requires that the claim be heard before the Adjustment Board.

1 *Croston v. Burlington No. R. Co.*, 999 F.2d 381, 387 (9th Cir. 1993), *overruled on*
2 *unrelated grounds by Hawaiian Airlines v. Norris*, 512 U.S. 246 (1994) (emphasis added;
3 citation, quotation marks and alteration marks omitted). Despite using different
4 nomenclature for these two concepts, it explains both concepts using very similar
5 language. For example, *Bautista v. Pan Am. World Airlines, Inc.*, 828 F.2d 546 (9th Cir.
6 1987), explained that there was *Glover* hybrid claim jurisdiction where “the Adjustment
7 Board, according to the plaintiffs' allegations, would have been infected with ... *invidious*
8 *discrimination or unjustified hostility.*” *Id.* at 552. Yet, *Croston* explained “futility” by
9 stating that it “requires a showing of *invidious discrimination or unjustified hostility.*” *Id.*
10 at 387. With this in mind, Plaintiffs first explain the operation of the System Board.²
11 Plaintiffs then demonstrate that they brought a valid hybrid claim and are excused from
12 exhausting administrative remedies by the *Glover* futility exception. *Glover v. St. Louis-*
13 *S.F. Ry. Co.*, 393 U.S. 324 (1969).

14 **A. The Operation of The System Board**

15 **1. A System Board Uses A Neutral Only To Break Ties.**

16 “In 1936, Congress extended the RLA to the then-new airline industry ... [and]
17 enacted 45 U.S.C. § 184 to outline adjustment procedures for minor disputes in the airline
18 industry.” *Whitaker v. Am. Airlines, Inc.*, 285 F.3d 940, 943 -944 (11th Cir. 2002). Each
19 carrier has its own System Board whose members are appointed by the carrier and its
20 union. Where these carrier and union representatives are in agreement, they decide a
21 grievance without participation by a neutral arbitrator. *See* 45 U.S.C. § 153; *Assn. of*
22 *Flight Attendants, AFL-CIO v. Aloha Airlines, Inc.*, 158 F.Supp.2d 1200, 1205 (D.Hawaii
23 2001) (“required to render a valid decision”). Hence, if the carrier and union agree, they
24 control the outcome of the proceeding. Otherwise, a neutral is brought in to break the tie.
25

26
27 ² In the railroad context, courts refer to this as the “Adjustment Board.”
28

1 **2. America West Grievance Procedure Does Not Involve A Neutral**
2 **Unless The Company And USAPA Are Deadlocked.**

3 A West Pilot with a grievance first must exhaust company-level procedures. This
4 begins with “a Chief Pilot hearing” the month after the grievance is filed. *2004 CBA*
5 § 20.A.3.b. If denied relief, the pilot refiles the grievance with the Vice President of
6 Flight Operations who holds a hearing the following month. *Id.* at § 20.A.4. If denied
7 again, the pilot submits the grievance to a “Grievance Review Board.” *Id.* at § 21.B.1.
8 This board meets quarterly. *Id.* at § 21.B.3. This board, “in an effort to obtain additional
9 information,” “may postpone further consideration of a grievance until the next quarterly
10 ... meeting.” *Id.* at § 21.B.8.c. There is no further appeal unless the Company and
11 USAPA are deadlocked. *Id.* at § 21.D.4.a. Absent a deadlock, the grievance does not
12 reach a neutral arbitrator.

13 **B. The Court Has Jurisdiction To Hear Counts One And Two.**

14 Courts have “jurisdiction over railroad labor disputes when *resort to* arbitration
15 would be futile.” *Croston*, 999 F.2d at 387 (emphasis added). They also have
16 jurisdiction to provide relief that is beyond System Board jurisdiction. *Glover*, 393 U.S.
17 at 329. The first basis applies to Count One, the first and second apply to Count Two.

18 **1. The Court Has *Glover* (Hybrid) Jurisdiction.**

19 *Glover* recognized circumstances where “the individual employee may obtain
20 judicial review of his breach-of-contract claim despite his failure to secure relief through
21 the contractual remedial procedures.” *Id.* at 330. These circumstances exist where “the
22 effort to proceed formally with contractual or administrative remedies” would be
23 tantamount to submitting the “controversy to a group which is in large part chosen by the
24 defendants against whom their real complaint is made.” *Id.* (quotation and alteration
25 marks omitted). “*Glover* was not predicated on mere disagreement between the
26 employees and the union on the merits of a grievance, but on the fact that the Adjustment
27 Board, according to the plaintiffs’ allegations, would have been infected with racial bias.”
28

1 *Bautista*, 828 F.2d at 551. “[T]he protection afforded by [*Glover*] doctrine,” however,
2 “encompass[es] all forms of hostile discrimination.” *Gainey v. Bhd. of Ry. and S. S.*
3 *Clerks, Freight Handlers, Exp. & Station Emp.*, 313 F.2d 318, 323 (3d Cir. 1963).
4 “[H]ostile discrimination ... is not limited to discrimination on account of race.”
5 *Hardcastle v. W. Greyhound Lines*, 303 F.2d 182 (9th Cir. 1962). The Ninth Circuit,
6 therefore, recognizes a third element to *Glover* doctrine (in addition to union control of
7 grievance outcome and union adversity to employee)—improper hostility motivating the
8 union.

9 The Court has *Glover* (hybrid) jurisdiction because (1) USAPA **could** prevent
10 Plaintiffs from reaching a neutral arbitrator, (2) USAPA (and the Company) **would** do so;
11 and (3) USAPA would do so **because** it is hostile to Plaintiffs’ seniority interests.

12 a. USAPA Could Prevent Plaintiffs From Reaching A Neutral.

13 America West grievance procedure does not involve a neutral arbitrator unless
14 USAPA supports the pilot’s grievance. *See* TA at § 21.D.4.a. The System Board has a
15 neutral member, therefore, only if there is “deadlocking of the four-member Board, the
16 adjournment of the Grievance Review Board meeting, or the close of a Mediation
17 Conference wherein a settlement could not be reached, as applicable.” *Id.* If USAPA
18 supports the Company, a neutral does not participate at any stage.

19 b. USAPA Would Prevent Plaintiffs From Reaching A Neutral.

20 Counts One and Two seek to implement the equities of the Award, which provides
21 America West pilots higher seniority than premerger US Airways furlougees. USAPA
22 exists to place former US Airways furlougees senior to active America West pilots. *See*
23 *Compl.* at ¶ 57(c). A neutral arbitrator, George Nicolau, already found that this “is not at
24 all fair or equitable.” *Award* at 28. It logically follows that USAPA would not risk
25 neutral arbitration again.

1 The Company's disingenuous use of the McIlvenna Grievance shows that it too
2 will deny Plaintiffs a hearing before a neutral. *See* E. Allen Hemenway, *Decl.* Ex. 2 (doc.
3 30-2) (J. McIlvenna, *Ltr. to K. Wood & Steve Bradford*, 2 (Jul. 30, 2008)); *see also* J.
4 McIlvenna, *Aff.*, ¶ 6 (Oct. 10, 2008). This grievance sought as remedy:

5 That US Airways cease and desist from continuing with the West
6 displacement bid [a process that includes the furloughs placed at issue in
7 Count One] until it completes the "Operational Pilot Integration" as
8 required by the CBA's modified by the Transition Agreement using the
9 merged seniority list (the "Nicolau Award") that has been presented to, and
10 accepted by US Airways management."

11 *Id.* at ¶ 8.

12 On September 26, 2008, in open Court, the Company stated that Mr. McIlvenna
13 had the opportunity to obtain the same relief from the System Board that Plaintiffs sought
14 in court. That same day, the Company sent a letter to Mr. McIlvenna in which it denied
15 that he had a right to even file a grievance. *See id.* at ¶¶ 13-16. Contradicting its
16 assertions to the Court, the Company asserted that it had to consent before an individual
17 pilot could bring a grievance because the TA "provides for the submission of issues for
18 resolution by the 'parties' ... (i.e., the airline(s) and the union)." *Id.* at ¶ 15.³ The
19 Company also omitted telling the Court that it denied Mr. McIlvenna's grievance in that
20 same letter *Id.* at ¶ 17. Three days later, the Company filed a misleading declaration
21 with the Court in which it dissembled by stating that "[t]he Company is currently
22 processing" Mr. McIlvenna's Nicolau Award grievance. Hemenway, *Decl.* at ¶ 4. As of
23 September 26, the Company was not "currently processing" anything.

24 The Company has also been **evasive** on the issue of a neutral arbitration. The
25 Company never informed the Court that Mr. McIlvenna requested "that a neutral
26

27 ³ This is a startling position for the Company to take. If an individual pilot does
28 not have a right to bring a grievance how can the Company complain that Plaintiffs have
not exhausted grievance procedures? Moreover, USAPA, if it succeeds ALPA in the
Transition Agreement, does so only because "a principle of the Railway Labor Act [is]
that agreements are between the employees and the carrier." *Assn. of Flight Attendants,*
AFL-CIO v. USAir, Inc., 24 F.3d 1432, 1438 (C.A.D.C. 1994). .

1 arbitrator only hear this case, with no sitting system board members from either
2 management or USAPA in order to avoid any perceived or real conflict of interest.”
3 McIlvenna, *Aff.* at ¶¶ 9, 20. It has also failed to respond to Mr. McIlvenna in this regard.
4 *Id.* at ¶ 21. (USAPA indicated that it will not consent to such a hearing. *Id.* at ¶ 12.)

5 c. USAPA Is Motivated by Hostility To Plaintiffs’ Seniority
6 Interests.

7 USAPA was formed to prevent implementation of the Award. *Compl.* at ¶ 57.
8 USAPA is, therefore, hostile to the interests that Plaintiffs seek to vindicate. *See also*
9 *Compl.* at ¶¶ 55-59, 65-66. USAPA’s DFR violations are further evidence of its hostility.
10 Finally, the conduct of the East Pilot majority, *see, e.g., id.* at ¶¶ 55-57, illustrates
11 USAPA’s hostility. *See Alvey v. General Elec. Co.*, 622 F.2d 1279, 1290 (7th Cir. 1980)
12 (holding that a determination of “whether a union official acted contrary to his duty [of
13 fair representation]” should take into account the “political process that may have helped
14 produce the subjugation of one group’s interests in favor of another group’s interests”).
15 *See also Glover*, 393 U.S. at 326-27 (a history that the plaintiffs “were treated with
16 condescension” by individuals, “sometimes laughed at and sometimes ‘cussed,’ but never
17 taken seriously” showed union hostility).

18 If the Court requires additional allegations of USAPA’s hostile motivation,
19 therefore, Plaintiffs can allege the following:

- 20 1. At a July 25, 2007, meeting of the US Airways pilots, a majority of
21 those attending made it abundantly clear that they would never ratify
22 a CBA that uses the Nicolau list.
- 23 2. At a July 27, 2007, meeting of US Airways pilots, those attending
24 resolved to keep the two premerger airlines in separate operations to
25 prevent implementation of the Nicolau list.
- 26 3. On July 29, 2007, a leader of the US Airways pilots avowed, in
27 writing, that “the Nicolau Award will never see the light of day.”
- 28 4. On August 15, 2007, the US Airways pilots withdrew their
representatives from the joint committee seeking to negotiate the
terms of a merged operation of US Airways so as to prevent
implementation of the Nicolau list.
5. Soon thereafter a number of US Airways pilots decided that they
could form USAPA and use their greater numbers to take over the

1 representation of the bargaining and negotiate a single CBA that
2 would ignore the Nicolau list—all without needing the cooperation
of the America West pilots.

3 6. On January 23, 2008, USAPA was advised by its counsel that it
4 could negotiate a date-of-hire seniority agreement with the
Company.

5 7. USAPA has stated that it will negotiate a contract with US Airways
6 that “will not contain any reference to recent Nicolau document” and
“When the majority of member pilots in good standing vote yes on
our new agreement, then [the Nicolau list] dies on the shelf.”

7 All three elements of futility, therefore, are satisfied: (1) USAPA has the power to
8 keep a grievance from a neutral; (2) USAPA (and the Company) would keep a grievance
9 from a neutral; and (3) USAPA would do so because of hostile motivation.

10 **2. Plaintiffs State A Valid DFR Claim.**

11 Plaintiffs discuss their DFR claim in their *Response In Opposition To US Airline*
12 *Pilots Association’s (USAPA’s) Motion To Dismiss Or In The Alternative, For Summary*
13 *Judgment, Under Rules 12 And 56* (doc. 35).

14 **3. The Court Has Jurisdiction Because A System Board Would Not** 15 **Have Jurisdiction To Order US Airways To Negotiate.**

16 Count Two seeks to order the Company to negotiate CBA changes that would
17 implement the Nicolau Award. *Compl.* at ¶ 113(B). The Court has jurisdiction to
18 provide such relief because the System Board lacks jurisdiction. A “right without a
19 remedy” has long been disfavored, even in the context of the RLA. *Steele v. Louisville &*
20 *N.R. Co.*, 323 U.S. 192, 207 (1944).

21 a. The System Board Does **Not** Have Jurisdiction.

22 In *Glover*, the Supreme Court noted that the System Board would have jurisdiction
23 to remedy expressly discriminatory CBA provisions. 393 U.S. at 329. It held that
24 jurisdiction should be the same for wrongs that have the same effect. “[N]o meaningful
25 distinction can be drawn between discriminatory action in negotiating the terms of an
26 agreement and discriminatory enforcement of terms that are fair on their face.” *Id.* The
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1 same logic applies here to obtain an order directing US Airways to negotiate a CBA
2 implementing the Award.

3 The CBA and TA expressly preclude obtaining such relief from the System Board.
4 The CBA states that “[t]he jurisdiction of the Board shall not extend to proposed changes
5 in hours of employment, rates of compensation or working conditions covered by
6 existing Agreements between the parties or as subsequently executed.” *2004 CBA* at §
7 21.A.3 (doc 1-2). The TA states that “[a] Board of Adjustment under this Letter of
8 Agreement ... has no jurisdiction to modify or supplement any term of this Letter of
9 Agreement or any other agreement between any of the parties to this Letter of
10 Agreement.” TA at § X.F.

11 Either way, the System Board does **not** have jurisdiction to direct the Company to
12 negotiate a CBA that would implement the Award.

13 b. This Court Does Have Jurisdiction.

14 The Ninth Circuit recognizes that a district court has jurisdiction to issue an order
15 analogous to that sought here in Count Two. *See, e.g., Bernard v. Air Line Pilots Assn.,*
16 *Intl.*, 873 F.2d 213 (9th Cir. 1989). *Bernard* concerned a seniority dispute arising from
17 the merger of two different sized airlines. *Id.* at 214 (noting that 100 Jet America pilots
18 had merged with 500 Alaska Air pilots). The court determined that the CBA that had
19 been negotiated between the post-merger carrier and the union, ALPA, was “tainted by
20 the duty of fair representation violation.” *Id.* at 218. “By way of remedy, the district
21 court ... vacated and set aside the ... seniority integration agreement between ALPA and
22 Alaska Airlines[,] ... specified the basis by which pilots would be furloughed, promoted
23 and given flying assignments in the interim period until a new agreement could be
24 reached” and directed ALPA and Alaska Airlines to implement a new agreement that
25 used a seniority list created according to ALPA Merger Policy. *Id.* at 215. *Bernard*,
26 therefore, stands for the principle that, under the RLA, a court has jurisdiction to order a
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1 carrier and union to negotiate a contract that would implement a fair and equitable post-
2 merger seniority list—a list that would be created according to ALPA Merger Policy.
3 Plaintiffs seek such relief in Count Two.

4 **C. The Ninth Circuit Does Not Require Time-Consuming Formalities**
5 **Before Seeking Redress In The Courts.**

6 Employees should not be required to submit their controversy to “a group which is
7 in large part chosen by the [defendants] against whom their real complaint is made.”
8 *Steele*, 323 U.S. at 206.

9 a. **The Ninth Circuit Has One Standard For Futility.**

10 The Ninth Circuit applies the *Glover* futility exception no more narrowly in RLA
11 cases. *Contra. Def.’s Mot.* at 7:25-27. As one court recently observed:

12 [T]he same standards with respect to futility are applied under both Acts, as
13 evident in *Bautista* and *Glover* itself. *Glover* is in fact an RLA case, but its
14 reasoning was based largely on *Vaca* (an LMRA case), and *Glover* has
15 been relied upon as the basis for the futility exception under the LMRA.
16 Analogies are frequently drawn between the two acts, and the Supreme
17 Court has noted that it refers to the LMRA in construing the RLA.

18 *Vera v. Saks & Co.*, 424 F.Supp. 2d 694, 707 (S.D.N.Y. 2006) (alteration and quotation
19 marks and citations omitted). For example, *Crusos v. United Transp. Union, Loc. 1201*,
20 786 F.2d 970 (9th Cir. 1985), is an RLA case that cited *Lusk v. Eastern Products Corp.*,
21 427 F.2d 705, 708 (4th Cir. 1970), an non-RLA case, to illustrate futility. *Lusk* sounded
22 as if it was explaining *Glover*:

23 [A]n employee member of a union ... cannot be forced to submit that issue
24 to arbitration between the employer and the union since such procedure
25 would entrust representation of the complaining employee to the very
26 **union which he claims refused him fair representation** and because it
27 would present as adversaries in the arbitration proceeding the two parties
28 charged by the employee with combining to defraud him.

29 *Lusk*, 427 F.2d at 708 (emphasis added). Along similar lines, *Ritza v. Intl.*
30 *Longshoremen's & Warehousemen's Union*, 837 F.2d 365 (9th Cir. 1988), a non-RLA
31 case, cited *Glover* to explain the futility exception.

1 *Ritza* found that the union’s hostility did not support futility because, despite the
2 hostility, the grievance would be decided by a neutral arbitrator. 837 F.2d at 370. The
3 Circuit explained by drawing a contrast to *Williams v. Pac. Maritime Assn.*, 617 F.2d
4 1321 (9th Cir. 1980):

5 Here, the district court rejected the claim of hostility because the Coastwide
6 Rules provide for a neutral arbitrator as the final step in the grievance
7 procedures. The grievance procedures at issue in *Williams* had no such
8 provision; neutral arbitration was available only if the Joint Coast LCR
failed to reach an agreement. The district court's conclusion that any
hostility ... is cured by the availability of neutral arbitration was neither
clearly erroneous nor incorrect as a matter of law.

9 *Ritza*, 837 F.2d at 370.

10 The futility exception, therefore, is no more demanding under the RLA. Any
11 difference from one case to another depends on the degree to which “the union controls
12 grievance procedures,” not on the RLA. *Dean v. Trans World Airlines, Inc.*, 924 F.2d
13 805, 810 (9th Cir. 1991). The standards were set out in *Clayton v. Intl. Union, United*
14 *Auto., Aerospace, & Agr. Implement Workers of Am.*, 451 U.S. 679 (1981):

15 [A]t least three factors should be relevant: first, whether **union officials are**
16 **so hostile to the employee** that he could not hope to obtain a fair hearing
17 on his claim; second, whether the internal union appeals procedures would
18 be inadequate either to reactivate the employee's grievance or to **award**
19 **him the full relief** he seeks under § 301; and third, whether exhaustion of
internal procedures would **unreasonably delay** the employee's opportunity
to obtain a judicial hearing on the merits of his claim. If any of these
factors are found to exist, the court may properly excuse the employee's
failure to exhaust.

20 *Id.* at 689 (emphasis added). *Clayton* applies here because it applies to RLA hybrid
21 claims. *See, e.g., Jones v. Union Pacific R. Co.*, 968 F.2d 937, 940 (9th Cir. 1992); *see*
22 *id.* at 942 (applying *Clayton*). Plaintiffs have already demonstrated that two of the three
23 *Clayton* factors (hostility and full relief) apply here.

24 b. The Ninth Circuit Does Not **Require** “Collusion.”

25 The *Glover* futility exception applies where “a formal effort to pursue contractual
26 or administrative remedies would be absolutely futile.” 393 U.S. at 331. A union acting
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1 in concert with the carrier in furtherance of policies that are themselves a DFR violation
2 is a common example of what qualifies for futility. However, to paraphrase *Glover*, 393
3 U.S. at 329, “no meaningful distinction can be drawn between discriminatory action”
4 undertaken in concert with the carrier and that which is undertaken independent of the
5 carrier. The result is the same—efforts to obtain relief through a grievance process
6 controlled by the union will be futile.

7 US Airways’ flawed argument is disproven by *Jones*. In that case, the Ninth
8 Circuit reversed a dismissal finding that evidence that could prove that “union officials
9 are so hostile to the employee that he could not hope to obtain a fair hearing on his claim”
10 was sufficient to establish futility. *Jones*, 968 F.2d at 942.

11 US Airways’ flawed argument is not supported by case law. *Croston*, for
12 example, explained that the *Glover* exception applies where the union has “unjustified
13 hostility.” 999 F.2d at 387. *Croston* merely indicated that “unjustified hostility” might
14 be shown by evidence of collusion between the union and the railroad. *Id.* It added that
15 mere conclusory allegations of collusion would not suffice. *Id.* This has no relevance
16 here because Plaintiffs do not make such conclusory allegations.

17 Moreover, to say that Plaintiffs have “not even attempted to file a grievance and
18 pursue arbitration” is disingenuous. Plaintiffs have been struggling to defend their
19 seniority interests for three years. Plaintiffs fully availed themselves of the internal union
20 procedures, as did the US Airways pilots, from September 2005 to April 2008. Now,
21 where the US Airways pilots have essentially changed the rules for the purpose of
22 preventing Plaintiffs from defending their interests, it is unreasonable to the point of
23 absurdity to suggest that they should try one more time to pursue the grievance
24 procedures. *See* Def.’s *Mot.* at 9:1-3 (demanding same).

25 It is time for the Court to step in.
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1 **V. CONCLUSION**

2 For all the reasons set out above and incorporated by reference to Plaintiffs’
3 Response in Opposition to *US Airline Pilots Association’s Motion And Motion To*
4 *Dismiss Or, In The Alternative, For Summary Judgment, Under Rules 12 And 56*
5 (doc.36), Plaintiffs respectfully ask this Court to deny Defendant US Airways’ Motion to
6 Dismiss Counts One and Two.

7 Dated this 10th day of October, 2008.

8 SHUGHART THOMSON & KILROY, P.C.

9
10 */s/ Andrew S. Jacob*

11 By: _____
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18 **CERTIFICATE OF SERVICE**

19 I hereby certify that on October 10, 2008, I electronically transmitted the
20 foregoing document to the U.S. District Court Clerk’s Office by using the CM/ECF
21 System for filing and transmittal of a Notice of Electronic Filing to the following
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s/ Andrew S. Jacob
